



# SAN JOAQUIN COUNCIL OF GOVERNMENTS

## SOCIAL SERVICES TRANSPORTATION ADVISORY COUNCIL

**Via Zoom**

555 E. Weber Avenue, Stockton, CA 95202

**Monday, February 1, 2021  
3:00 P.M.**

<https://sjcog.zoom.us/j/99512048766>

**Teleconference Number: 1-669-900-6833  
Meeting ID: 995 1204 8766**

*Note: If you don't have access to a smart device or a computer with a webcam & a mic, you can dial in using the teleconference number and meeting ID above.*

***Attention Callers: Please mute the call unless speaking***

### NOTICE Coronavirus COVID-19

*In accordance with Governor Newsom's Executive Order N-33-20, The San Joaquin Council of Governments and staff will be participating in this meeting via teleconference. In the interest of maintaining appropriate social distancing, members of the public may participate in the meeting electronically using the Zoom link, and shall have the right to observe and offer public comment at the appropriate time during this meeting. **To be recognized to speak, please use the "raise hand" or chat feature in Zoom.***

*We have also provided a call-in number, as identified on this Agenda, and encourage you to attend by telephone. To be recognized to speak, press \*9 which will signal the moderator.*

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### A G E N D A

1. Call to Order / Introductions
2. Minutes: January 4, 2021 (ACTION)
3. Public Comments

4. 2021 SSTAC Membership Appointments (Joel Campos) **(ACTION)**
5. FY 20/21 Unmet Transit Needs Update and SSTAC Subcommittee Formation **(DISCUSSION)**  
(Joel Campos)
6. Other Matters of Business

Meeting Adjourned to Monday, March 1, 2021 at 3:00 p.m.

# AGENDA ITEM 2



**SOCIAL SERVICES TRANSPORTATION ADVISORY COUNCIL (SSTAC)**

**San Joaquin Council of Governments  
555 E Weber Avenue, Stockton, CA 95202  
Via Teleconference**

**Monday, January 4, 2021**

**MINUTES**

**1. Call Meeting to Order/Introductions**

The SSTAC meeting was called to order via teleconference at 3:01 p.m. by Joel Campos.

**Committee Members Present via Conference Call**

Julia Tyack	City of Lodi
Robert Fernandez	Valley Mountain Regional Center
Rex Clark	San Joaquin Regional Transit District
Jayne Pramod	City of Tracy
John Andoh	City of Escalon
Stephennie Costa	San Joaquin Regional Transit District
Dorceia Watkins	San Joaquin Regional Transit District
Frank Huang	City of Lodi
Joni Bauer	Community Center for the Blind and the Visually Impaired
Kimberly Gayle	San Joaquin Regional Transit District
Damaris Galvan	San Joaquin Regional Transit District
Elizabeth Fernandez	San Joaquin Regional Transit District
Bee Thao	San Joaquin Regional Transit District

**Committee Members Not Present**

Armando Valerio	Public Health Services
Juan Portillo	City of Manteca
John Andoh	City of Escalon
Ed Lovell	City of Tracy
Deborah Gurley	Transit User 60 Years or Older
Mary Bailey	United Cerebral Palsy
Josh Swearingen	Caltrans District 10

**Alternates/Others Present via Conference Call**

Mike Davis	MTM, Inc.
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**SJCOG Staff Present via Conference Call**

Ryan Niblock	Senior Regional Planner
Joel Campos	Associate Regional Planner
Katy Castro	Administrative Technician

**2. Minutes: October 5, 2020**

It was moved/seconded (Tyack/Pramod) to approve the minutes of October 5, 2020. Motion passed unanimously by voice vote.

**3. Public Comments**

None.

4. **Elect Chair and Vice-Chair**

Julia Tyack appointed herself as interim chair until a new chair is chosen

5. **Unmet Transit Needs (UTN) Public Outreach Process Changes**

Joel Campos gave an overview of the Unmet Transit Needs process.

Kimberly Gayle asked if agencies have to meet all six criteria to qualify. Ryan Niblock stated that in the past SJCOG has required that all six criteria be met.

Robert Fernandez asked if any services have been provided outside of San Joaquin County. Joel Campos stated that one service that was implemented and it went outside of the county was weekend Bart service.

Julia Tyack open and closed the public hearing.

6. **Introduce ACCESS San Joaquin (CTSA) new Contractor: MTM Inc.**

Kimberly Gayle announced that RTD contracted with Medical Transportation Management, Inc. to implement the ACCESS San Joaquin Program (CTSA).

Mike Davis from Medical Transportation Management (MTM Inc.) gave an overview of what MTM Inc. does and will be doing for RTD.

Joni Bauer asked if the CTSA process would change. Mike Davis stated that MTM Inc. would be doing remotely certification interview until they can do it in person.

7. **Other Matters of Business**

Joel Campos commented that in the next meeting he would discuss the rotation of the SSTAC members and the choosing of a chair and vice-chair.

8. **Adjournment**

There being no further business to discuss, the SSTAC meeting was adjourned at 3:42 p.m. The next meeting will adjourn to Monday, February 1, 2021, at 3:00 p.m.

# AGENDA ITEM 4



February 2021  
SSTAC

## STAFF REPORT

**SUBJECT:** Appointments to Social Service  
Transportation Advisory Council  
(SSTAC)

**RECOMMENDED ACTION:** Appoint members to the SSTAC as  
indicated in Table 1

### SUMMARY:

Upon a recent review of the Social Service Transportation Advisory Council (SSTAC) membership attendance, SJCOG staff have found that the last update on membership appointments was in January 2018. Since then, membership change has occurred. A consolidated transportation service agency, ACCESS San Joaquin, has been created, along with the passing of a dedicated member of the council, Wilma Murray, and some members left the area. SJCOG staff have made changes to the roster to reflect current attendance and to ensure consistency with applicable state law, SJCOG proposes to update the SSTAC roster.

### BACKGROUND:

The SJCOG Bylaws state:

- A. *There shall be a Social Services Transportation Advisory Council to assist in providing transportation services to the elderly and handicapped residents of San Joaquin County and to comply with the requirements of California Public Utilities Code section 99238.*
- B. *The Council shall be composed of at least 7 members as appointed by the SJCOG Board consistent with the Council Bylaws and California Public Utilities Code section 99238.*

Public Utilities Code section 99238 states:

- (a) *The social services transportation advisory council shall consist of the following members:*
  - (1) *One representative of potential transit users who is 60 years of age or older.*
  - (2) *One representative of potential transit users who is disabled.*
  - (3) *Two representatives of the local social service providers for seniors, including one representative of a social service transportation provider, if one exists.*
  - (4) *Two representatives of local social service providers for the disabled, including one representative of a social service transportation provider, if one exists.*
  - (5) *One representative of a local social service provider for persons of limited means.*

*(6) Two representatives from the local consolidated transportation service agency, designated pursuant to subdivision (a) of Section 15975 of the Government Code, if one exists, including one representative from an operator, if one exists.*

*(7) The transportation planning agency may appoint additional members in accordance with the procedure prescribed in subdivision (b).*

Item (6) above does not apply in San Joaquin County as there is currently no consolidated transportation service agency.

## **DISCUSSION:**

Based on review of SSTAC meeting attendance over the past year correlated with the required categories of membership listed in Public Utilities Code section 99238, SJCOG proposes the following updated SSTAC roster:

**Table 1: Proposed SSTAC Roster**

	<b>Required Membership Category</b>	<b>Proposed Member(s)</b>
1	Representative of potential transit users who is 60 years of age or older	Deborah Gurley – Transit User
2	Representative of potential transit users who is disabled	Robert Balderama – State Council on Developmental Disabilities
3a	Representatives of the local social service providers for seniors, including one representative of a social service transportation provider, if one exists	Frank Huang – City of Lodi
3b		Armando Valerio – San Joaquin County Public Health
4a	Representatives of the local social service providers for the disabled, including one representative of a social service transportation provider, if one exists	Robert Fernandez – Valley Mountain Regional Center
4b		Joni Bauer – Community Center for the Blind
5	Representative of a local social service provider for persons of limited means	Ed Lovell – City of Tracy
6a	Representatives from the local consolidated transportation service agency, pursuant to subdivision (a)	TBD – ACCESS San Joaquin
6b		Bee Thao - ACCESS San Joaquin
7a	Additional members in accordance with the procedure prescribed in subdivision (b)	John Andoh – City of Escalon
7b		Juan Portillo – City of Manteca

This proposal includes eleven members on the committee, resulting in a quorum requirement of five members.

Regarding the length of appointment, Public Utilities Code section 99238 specifies that:

*Of the initial appointments to the council, one-third of them shall be for a one-year term, one-third shall be for a two-year term, and one-third shall be for a three-year term. Subsequent to the initial appointment, the term of appointment shall be for three years, which may be renewed for an additional three-year term.*



Of the eleven membership slots described above, SJCOG proposes to assign initial terms of one year, two years, and three years by random selection. After the initial term, all appointments would be for three-year terms which could be renewed. New appointments and renewals would take place annually in January.

**RECOMMENDATION:**

Staff recommends that the SSTAC approve of the membership appointments listed in Table 1.

**NEXT STEPS:**

Staff will recommend that the SJCOG Board approve of the membership appointments listed in Table 1.

**ATTACHMENTS:**

- A. Excerpt from SJCOG Bylaws
- B. Public Utilities Code 99238

*Prepared by: Joel Campos, Associate Regional Planner*

F. An agenda and material shall be prepared and mailed under the direction of the Secretary of the Committee. The Secretary shall be the Executive Director.

G. The Committee shall meet at a time and date mutually agreed upon by the membership.

H. The Management and Finance Committee serves as the Management and Finance Committee of the Local Transportation Authority.

Section 4. Citizens Advisory Committee.

A. There shall be a Citizens Advisory Committee to provide community input on project priorities, scheduling, and amendments.

B. The Committee shall be composed of 16 members appointed as follows:

1. One appointment from each of the following cities: Escalon, Lathrop, Lodi, Manteca, Ripon, and Tracy, for a total of six members. These appointments will be made by the SJCOG representative from that city; and,

2. The Mayor of Stockton shall appoint one member from the City of Stockton to the Committee; and

3. The Chairman of the San Joaquin Board of Supervisors shall appoint one member from the County of San Joaquin to the Committee; and

4. The remaining eight appointments will be made by the SJCOG Board and filled from the following special interest groups: Sierra Club, League of Women Voters, San Joaquin Business Council, Greater Stockton Chamber of Commerce, WineGrape Commission, NAACP, University of the Pacific, and a Public Transit User.

**Section 5. Social Services Transportation Advisory Council**

**A. There shall be a Social Services Transportation Advisory Council to assist in providing transportation services to the elderly and handicapped residents of San Joaquin County and to comply with the requirements of California Public Utilities Code section 99238.**

**B. The Council shall be composed of at least 7 members as appointed by the SJCOG Board consistent with the Council Bylaws and California Public Utilities Code section 99238.**

Section 6. Habitat Preserve Acquisition Committee

A. There shall be a Habitat Preserve Acquisition Committee. The purpose of the Committee shall be to review and make recommendations to the Habitat Technical Advisory Committee and the SJCOG Board regarding alternative habitat preserve acquisition methods.

Each transportation planning agency shall provide for the establishment of a social services transportation advisory council for each county, or counties operating under a joint powers agreement, which is not subject to the apportionment restriction established in [Section 99232](#) .

- (a) The social services transportation advisory council shall consist of the following members:
- (1) One representative of potential transit users who is 60 years of age or older.
  - (2) One representative of potential transit users who is disabled.
  - (3) Two representatives of the local social service providers for seniors, including one representative of a social service transportation provider, if one exists.
  - (4) Two representatives of local social service providers for the disabled, including one representative of a social service transportation provider, if one exists.
  - (5) One representative of a local social service provider for persons of limited means.
  - (6) Two representatives from the local consolidated transportation service agency, designated pursuant to [subdivision \(a\) of Section 15975 of the Government Code](#) , if one exists, including one representative from an operator, if one exists.
  - (7) The transportation planning agency may appoint additional members in accordance with the procedure prescribed in subdivision (b).
- (b) Members of the social services transportation advisory council shall be appointed by the transportation planning agency which shall recruit candidates for appointment from a broad representation of social service and transit providers representing the elderly, the disabled, and persons of limited means. In appointing council members, the transportation planning agency shall strive to attain geographic and minority representation among council members. Of the initial appointments to the council, one-third of them shall be for a one-year term, one-third shall be for a two-year term, and one-third shall be for a three-year term. Subsequent to the initial appointment, the term of appointment shall be for three years, which may be renewed for an additional three-year term. The transportation planning agency may, at its discretion, delegate its responsibilities for appointment pursuant to this subdivision to the board of supervisors.
- (c) The social services transportation advisory council shall have the following responsibilities:
- (1) Annually participate in the identification of transit needs in the jurisdiction, including unmet transit needs that may exist within the jurisdiction of the council and that may be reasonable to meet by establishing or contracting for new public transportation or specialized transportation services or by expanding existing services.
  - (2) Annually review and recommend action by the transportation planning agency for the area within the jurisdiction of the council which finds, by resolution, that (A) there are no unmet

transit needs, (B) there are no unmet transit needs that are reasonable to meet, or (C) there are unmet transit needs, including needs that are reasonable to meet.

(3) Advise the transportation planning agency on any other major transit issues, including the coordination and consolidation of specialized transportation services.

(d) It is the intent of the Legislature that duplicative advisory councils shall not be established where transit advisory councils currently exist and that those existing advisory councils shall, instead, become part of the social services transportation advisory council and shall assume any new responsibilities pursuant to this section.

# AGENDA ITEM **5**



February 2021  
SSTAC

## STAFF REPORT

**SUBJECT:** FY 20/21 UTN Update and SSTAC Subcommittee Formation

**RECOMMENDED ACTION:** Formation of SSTAC Subcommittee To Review UTN Comments

### DISCUSSION:

#### SUMMARY:

This staff report will provide an update on the FY 2020-21 Unmet Transit Needs (UTN) assessment and contains a summary of the comments received through public outreach. Public comments were received via paper surveys, online surveys, public hearing comments, and feedback during outreach. Moving forward, SJCOG staff will work with SSTAC to form a subcommittee to review the comments using previously adopted definitions and criteria. Once all comments have been reviewed by the subcommittee, SJCOG staff will then present the findings of transit need in the draft FY 21/22 UTN Assessment Report.

#### FISCAL IMPACT:

None.

#### BACKGROUND:

The Unmet Transit Needs assessment is an annual undertaking required by the Transportation Development Act. The UTN assessment begins during fall of the fiscal year



and concludes during the spring or summer of the following year. After kicking off the FY 20/21 UTN outreach process in October 2020, SJCOG staff coordinated with local jurisdictions, regional transit operators, and community partners to organize public UTN hearings and outreach presentations throughout the outreach period. Both the public hearings and the presentations provided the public with space and time to mention any UTNs present in their community. The public hearing announcements were published through generally circulated newspapers throughout San Joaquin County in accordance with PUC 99238.5.

Historically, UTN public hearings are held at the SJCOG boardroom and city council chambers, as well as in unincorporated County areas such as Thornton and Mountain House. However, due to the COVID-19 pandemic and subsequent state stay-at-home orders, public hearings for the FY 20/21 UTN outreach process were held virtually during the December 2020 SJCOG Board meeting, and the January 2021 SSTAC meeting.

SJCOG staff also conducted informational PowerPoint presentations during the following meetings:

- San Joaquin Coordinated Plan Update Working Group 11/18/2020
- Community Center for the Blind 11/23/2020
- ACCESS San Joaquin 1/12/2021

### **Summary of Comments received by SJCOG**

SJCOG received 17 total comments from the public, with a breakdown of 7 comments received via the [UTN@SJCOG.ORG](mailto:UTN@SJCOG.ORG) email address, and 10 comments received from online surveys.

Comments asked for additional service frequency, evening and weekend service, and to establish service between specific locations in the region.

### **RECOMMENDATION:**

Staff recommends that the SSTAC form a subcommittee to review the Unmet Comment Needs in Attachment A.

### **NEXT STEPS:**

SJCOG staff will coordinate a meeting with the SSTAC subcommittee to review UTN comments. Preliminary findings, along with the draft 21/22 UTN Report, will be brought back to SSTAC and other committees in April 2021.

### **ATTACHMENTS:**

1. Attachment A: Summary of Comments received by SJCOG

## Attachment A: Summary of Comments received by SJCOG

**1. New bus stop on route 40.**

Location: Pacific / Alpine

Purpose: to facilitate food shopping at Save Mart market.

Action: Put north bound stop by converting red no parking strip to a bus stop. Put south bound stop at save mart and city park area.

Cost: Only cost would be some paint and small bus stop sign.

**2. New bus route running west / east on march lane for food shopping**

Route to service grocery stories on March lane since this is where nearly all stores are located.

This new route to service save/mart !-5...99 Cents Perching.....Target Pacific...Food for Less March....Wal-mart food March.....Winco March.

Connection Point or transfer point indoor mall transfer station.

- Suggesting a new service concept to make it easier to shop and comfort seniors as well as anyone shopping.
- The concept would be a small bus would pick and drop off passengers in front of the markets front door.
- The shoppers could wait in side the store waiting for the bus or near the entrance protecting them from the dangerous heat which exists here nearly year round here and when it is cold as well.

More inclusive comfort at major bus stops / transfer stations in the form of shaded areas, on demand misters, and possible heat lamps

**3. More thought why people do not ride the bus?** My take on this is the buses need to cater to people going food shopping, to work, to medical appointments, entertainment movies bars and etc. More inclusive use of bicycles into the transportation matrix. What is needed is safe thief free parking. Parking at transfer stations, at markets, at the mall.

**4. New Medical Services route running north and south on California street.**

Connecting points would be RT 40 at walnut/pacific and new suggest stop on RT 40 / Pacific – Alpine.

The route would start at walnut/P go east up harding st....then turn left on calif st to Quest blood lab then proceed to frequent stop north bound and turning on alpine to pacific/Alpine new bus stop.

Then The route would retrace its route going general south bound on california st-harding way, and back to walnut-P the point of origination.

This route would bring medical workers to work and bring people to medical services. Suggest having many stops along the way and driving up to the emergency entrance area for drops/pick ups.

This route should allow flag stops along the way Where safe.



## Attachment A: Summary of Comments received by SJCOG

**5. Policy shift**

A policy of catering passengers of where people need to go and where they want to go. Making the system easy to use so one would prefer to take the bus and or bicycle to the target destination. Play the bus transit card with the train card the bicycle card so the transit game will be easy to use and preferred to cars.

**6. Expand RTD**

Hello I recently purchased a home in Manteca, my family relocated from The Bay Area. We lived 3 mins from a Bart station and one minute from countless bus stops.

Myself I am a manager for a large transit agency in the Oakland/Richmond/Hayward area. My husband is a Transit Operator in San Francisco. We've been in the Transportation business a combined 20 years.

My suggestion is expand the RTD services into smaller cities such as Manteca. I noticed that the services go into Lathrop but not Manteca. Manteca Transit is inadequate for the growing population. The buses aren't even 30 ft buses they are para transit size buses. They are building new communities daily. Near my house they are building a 653 home community and it's not a single Bus stop in the area (off 120 opposite side of great wolf lodge). They could use the less commercial area of Manteca as bus terminals then transport passengers towards the shopping centers, hospital, banks, schools etc.

I have a middle school And High school age child and I'm not sure how they will Get to school once distance learning comes to an end.

The children should have the ability to catch a city/ county bus to the school.

**7. Bart Service**

Also it would be nice to have some public transportation that links the Central Valley to Bart other than the ACE train.

My suggestion would be to expand the routes on RTD to cover more cities. Open Bus yards/ Divisions in the smaller cities if feasible if not they can still pull out of the yard in Stockton and dead head to the terminals in Manteca, Lathrop etc.

There is an unmet need to connect this area to the Bart. MCI coaches that provide comfortable rides for longer periods of time can be used to connect cities like Manteca to Dublin Bart or Antioch. My company have buses that transport passengers from as far as Bay Point Bart to San Francisco. We have buses that go over the Dumbarton Bridge as far as Stanford University. I know that funding is a big problem for the smaller cities so they can't operate at the same capacity as we do but I was just giving you examples of how far one bus can travel to make a difference to someone's commute.

## Attachment A: Summary of Comments received by SJCOG

Number	Jurisdiction	Origin	Destination	Day(s)	Time	Notes
8.	RTD	Lodi (95240)	Stockton	All Days	All Day	Social Purposes
9.	RTD	3185 English Oak Cir	5151 pacific Ave.	M-F	5 PM	Recreation Purposes
10.	RTD	261 Lincoln blvd tracy 95376	220 east weber ave, stockton	M-F	Arriving at 8:15 (court appointment), transit options don't get me their until after 9; and i have to 2-3 buses to get there	Court Appointments
11.	RTD	261 lincoln blvd tracy 95376	Dr. Josephine Winn, ENT Specialist, in Stockton	M-F	Can't get there at all. Not strong enough to take 3 buses to get there. This is too difficult for a senior like myself	Doctors appointment
12.	RTD	Downtown Transit Center	4900 N Hwy 99	M-F	4 PM	To get home from work. The number 8 Hopper stopped running. Now I can't get home all the way. Have to walk almost 3 miles from the last stop on the number 43 express bus.
13.	RTD	Walmart lodi	Malls	-	-	-
14.		10042 Noyo Ln	1130 Monaco Ct	Sat – Sun	8 AM	Work Purposes
15.	RTD	Hammer Triangle Station	Trinity Parkway	All Days	Evening	To Go shopping
16.	RTD	Tracy transit center	Downtown Transit Center	Sat - Sun	All Day	To go to work
17.	RTD	Downtown RTD Transit Center	Dublin/Pleasanton BART	M-F	5:30-6 PM	To go to work